

AGENDA MANAGEMENT SHEET

Report Title:	Community Safety Partnership (CSP) Priorities 2025–2029
Name of Committee:	Scrutiny Committee
Date of Meeting:	7 May 2025
Contact Officer:	Paul Pritchett, Environmental Health and Community Safety Manager
Summary:	Councils are required to work with strategic partners to manage crime and anti-social behaviour. Regular reviews of the priorities are required and this locally is every 4 years. The partnership has looked at the current evidence and has set the strategic objectives for 2025-2029. Scrutiny Committee has a duty under the legislation to monitor the CSP and although this is generally annually, with key changes in priorities, the Committee requested a review.
Financial Implications:	Within current budgets, but also supported by external funding, mainly from the Office of the Police and Crime Commissioner and the Home Office.
Risk Management/Health and Safety Implications:	Statutory function we are required to comply with. Health and safety risks managed by the team as it involves interaction with those causing or likely to cause crime and anti-social behaviour.
Environmental Implications:	No direct implications.
Legal Implications:	Statutory function under the Crime and Disorder Act 1998, Police Reform and Social Responsibility Act 2011 and Regulations.
Equality and Diversity:	No direct implications. Priorities are set based on local data and risk management. However, there is flexibility, and this has resulted in the elevated levels of hate crime being a priority.

Scrutiny Committee – 7 May 2025

Community Safety Partnership (CSP) Priorities 2025–2029

Public Report of the Chief Officer - Regulation and Safety

Summary

The Community Safety Partnership (CSP) has set its 2025-2029 priorities based on Police data analysis, following a County-wide evidence-led approach. While the Scrutiny Committee had requested to be consulted ahead of the priorities being finalised, this did not occur on this occasion as the process for setting priorities is the responsibility of the CSP and its partners. The role of the Scrutiny Committee is to monitor the CSP and the comments of the Committee will be sent to the CSP to consider. The previous and new priorities are outlined in this report, with the police strategic recommendations attached as an appendix. The CSP is committed to strengthening engagement with the Committee for future priority-setting processes.

1. Background

1.1 At their previous meeting on 19th November 2024, the Scrutiny Committee requested to be consulted ahead of the setting of the new Community Safety Partnership (CSP) priorities for the 2025–2029 period.

Since that time, the CSP has undertaken the process of setting its priorities in line with the approach adopted across the County. This process was informed by data and analysis provided by the Police Data Analysts, ensuring a consistent, evidence-led methodology. Priorities were therefore determined based on strategic need rather than through local selection alone.

1.2 The CSP recognises the Committee's request and acknowledges that the Committee had asked to be consulted prior to the priorities being finalised. The CSP apologises that this opportunity was not realised on this occasion, however, it is the role of the CSP to consider and set priorities, and for Committee to monitor and review. The comments of the Committee will be sent to the CSP to review.

2. Previous CSP Priorities (2021–2025)

The previous CSP priorities were:

- Young People Linked to Knife Related Violent Crime
- Personal Robbery
- Retail Business Crime
- Domestic Abuse
- Exploitation of Young People
- Hate Crime

- (Cross Cutting Themes – Drugs and Alcohol, Reducing Reoffending, Cyber Crime)

3. New CSP Priorities (2025–2029)

Following the analysis of the latest data trends and strategic assessments, the new CSP priorities for 2025–2029 are:

- Young People Involved In Serious Violence
- Domestic Abuse
- Business Crime
- Hate Crime
- Personal Robbery
- (Cross Cutting Themes – Substance Misuse, Reducing Reoffending)

These priorities reflect the current and emerging community safety challenges across the Borough and are aligned with the evidence base provided by the Police Strategic Assessment.

4. Supporting Information

A summary of The Police Strategic Recommendations document, which informed the selection of the new priorities, is attached as Appendix 1 for the Committee's reference.

5. Next Steps

The CSP is committed to working closely with the Committee to ensure that future priority-setting processes are transparent, evidence-led, and provide timely opportunities for member engagement.

The views of the Committee will be given to the CSP to consider and will be included in the annual report to Committee in September 2025.

Name of Meeting: Scrutiny Committee

Date of Meeting: 7 May 2025

Subject Matter: Community Safety Partnership (CSP) Priorities 2025–2029

Originating Department: Regulation and Safety

DO ANY BACKGROUND PAPERS APPLY

☐ YES

☒ NO

LIST OF BACKGROUND PAPERS

Doc No	Title of Document and Hyperlink

Rugby Borough CSP Strategic Assessment

2025/26 to 2028/29



Confirmed Priorities



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Time Period

The examined period for this Strategic Assessment document is 1st August 2023 – 31st July 2024, with more recent data used where available. Certain data sets were not available between these dates so where alternative time periods have been used they have been outlined within the report.

Notes to the Data

Where 'Rate per 1,000 Population' is shown, this is based on ONS Annual Mid-Year 2023 Population Estimates. Partnership data has been obtained from a number of community safety partners in Warwickshire and is referenced throughout the full Strategic Assessment report.

In addition, virtual and online consultations took place in May and June 2024 for this year's Strategic Assessment process to ensure that all available information was gathered and used in the analysis. The Warwickshire Your Say on Community Safety Survey was also conducted in July 2024, with resident responses used to further inform this analysis.

Produced by CSP Analysts in Warwickshire Business Intelligence, Warwickshire County Council



Introduction

Community Safety Partnerships (CSPs) are statutorily responsible for formulating and implementing strategies for:

- The reduction of crime and disorder (including anti-social and other behaviour adversely affecting the local environment)
- Combatting the misuse of drugs, alcohol and other substances
- The reduction of reoffending
- Preventing people from becoming involved in serious violence and reducing instances of serious violence

The CSP must produce or procure a Strategic Assessment to inform its priorities and to update the Partnership Plan (also locally known as the “Community Safety Plan”) which sets out what the CSP is doing to address these priorities. Following a comprehensive review of the Strategic Assessment process in Warwickshire during 2020 it was agreed that a full document will be produced for each CSP on a four yearly basis. MoRiLE scoring is also carried out every two years with all CSP partners as part of the Warwickshire CSP Strategic Assessment process. The Strategic Assessment and Partnership Plan are reviewed annually against in-year reporting. These annual and biennial processes enable any emerging issues to be identified and to inform any new proposed priorities, ensuring the Strategic Assessment and Partnership Plan remain valid.

The purpose of the Strategic Assessment report is to provide the CSP with:

- 1. A review of the current 2021/22 - 2024/25 priorities**
- 2. Analysis of crime and disorder to inform priority setting**
- 3. The identification of any emerging themes for consideration**
- 4. A series of tailored recommendations**
- 5. Proposal for the suggested 2025/26 - 2028/29 priorities**

As requested by the Rugby Borough CSP in April 2025, this sanitised version of the full Rugby Borough CSP Strategic Assessment 2025-29 has been produced to inform the Rugby Borough Scrutiny Committee in May 2025. The full written analysis and infographics have been removed due to the sensitive nature of this information and in line with data sharing agreements.

Home Office Changes and Caveats

The following changes have affected volumes of recorded offences within the time period covered in this report – from April 2022:

- June 2022 – New offence of ‘Non-fatal strangulation and suffocation’ (included within Domestic Abuse offences)
- May 2023 – Principle Crime Rule reversing the amendments made in 2018 for stalking, harassment and controlling and coercive behaviour. Previously these offences were recorded in addition to the most serious notifiable offence. However, this is now no longer the case and has contributed to a reduction in overall volumes of offences, most notably within domestic abuse trends.
- May 2023 – new guidance amending the threshold for Malicious Communications. This has increased the threshold and is likely to have led to a reduction in overall volumes of offences, most notably within domestic abuse trends.
- May 2023 – burglary classifications amended to Residential Burglary – home; Residential Burglary – unconnected building; Burglary Business & Community.

MoRiLE Scoring

MoRiLE¹ (Management of Risk in Law Enforcement) Thematic Guidance specifically for CSPs was introduced in 2020 to assist CSPs with the setting of priorities, strategic planning and allocation of resources. This guidance was first used as part of the 2021-25 Strategic Assessment process to assess the level of risk for Warwickshire community safety themes. Countywide MoRiLE scoring sessions were held in September 2024 with partners and specialists, and the themes were grouped using a red, amber and green colour-coded risk banding system, following the guidance. These risk bands are used to guide prioritisation, with detailed analysis within the full Strategic Assessment report informing whether these are current or emerging issues for the CSP.

¹ <https://assets.publishing.service.gov.uk/media/5a7ae9a7e5274a34770e7ffd/Tactical-MoRiLE-Scoring-Standards-v1.0EXT.pdf>

Priorities – Previous (2021/22-2024/25) and Confirmed for 2025/26-2028/29

The below illustrates the previous priorities for 2021/22 to 2024/25 and the confirmed priorities for 2025/26 to 2028/29. The new priorities for 2025/26 to 2028/29 were agreed by the Rugby Borough CSP Board on 4th March 2025.

Previous Priorities for 2021/22 to 2024/25



Confirmed Priorities for 2025/26 to 2028/29



Consultations

The Rugby Residents' Survey 2024

The Rugby Residents' Survey on Community Safety 2024 focused on feelings of safety during the day and after dark, as well as unwanted attention or harassment. This survey had 392 responses and the results are included in the relevant sections of the full Strategic Assessment report.

Your Say on Community Safety Survey 2024

The Your Say on Community Safety Survey was conducted online in the summer of 2024 over 4 weeks in July and August. There were a total of 731 responses from residents of Warwickshire, with 77 respondents from Rugby Borough. Due to the relatively low response rate from residents of this borough, the main findings are included and only where particularly relevant within each section of the full Strategic Assessment report.

Additional Themes of note to the CSP (incorporating Cross Cutting Themes)

Cross Cutting Theme: Reducing Reoffending

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendations:

- Rugby CSP to retain "Reducing Reoffending" as a cross-cutting theme.
- Warwickshire Youth Justice Service Teams to regularly use the reoffending tracker to help identify early issues to help improve reoffending performance and outcomes for individuals, liaising with CSP agencies where appropriate on a case-by-case basis.

Cross Cutting Theme: Drugs and Alcohol

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendation:

- Rugby CSP to rename the cross-cutting theme of 'Drugs and Alcohol' to 'Substance Misuse' and retain as a cross-cutting theme.

Cross Cutting Theme: Cyber Crime

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendations:

- Rugby CSP to remove Cyber Crime as a cross-cutting theme but continue to monitor trends in this crime type.
- Rugby CSP Board members to use their influence to encourage national activity in relation to the Online Safety Act.

Theme of Note: Serious Organised Crime

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendation:

- Rugby CSP to work collaboratively in specified areas of Rugby Town to restrict opportunities for SOC groups to gain access to premises in this area.

Theme of Note: Anti-Social Behaviour (ASB)

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendation:

- Rugby CSP to continue to monitor ASB through partnership meetings and the ASB dashboard.

Theme of Note: Harmful Practices

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendations:

- Harmful practices to be prioritised at county level and monitored through the Violence Against Women and Girls (VAWG) board.
- Community Safety Partners to continue to identify vulnerable communities, where awareness and support services should be promoted.

Current Priority – Young People linked to knife related violent crime (excludes Domestic offences)

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendation:

- Rugby CSP to retain this as a priority as “Young people involved in Serious Violence”, combined with the “exploitation of young people” and focus on preventing young people’s involvement in serious violence.

Current Priority – Personal Robbery

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendation:

- Rugby CSP to remove Personal Robbery as a priority, but continue to monitor via the Community Safety dashboard.

Current Priority – Business Crime (Focus on shoplifting and make offs without payment)

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendations:

- Rugby CSP to retain Business Crime as a priority, with a focus on shoplifting and business burglary.
- Rugby CSP to consider commissioning further analysis from the Community Safety Partnership analysts to look at the offending patterns of female offenders of shoplifting.

Current Priority – Exploitation of Young People

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendation:

- Rugby CSP to retain “Exploitation of young people” as a priority, combined with “Young people linked to knife related violence” and focus on preventing young people’s involvement in serious violence.

Current Priority – Domestic Abuse (DA)

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendation:

- Rugby CSP to retain Domestic Abuse as a priority, with a focus on repeat perpetrators and increasing reporting.

Current Priority – Hate Crime

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendation:

- Rugby CSP to retain Hate Crime as a priority with a focus on all strands.

Emerging Theme – Rape and Other Sexual Offences in Rugby Borough

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendation:

- Rugby CSP to coordinate prevention activity with the countywide RASSO steering group that links into the VAWG board.

Emerging Theme - Residential Dwelling Burglary

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendation:

- Rugby CSP to monitor this crime type and consider adopting it as a priority following the MoRiLE scoring sessions in 2026.

Written analysis has been removed from this section as part of the sanitisation process.

Strategic Recommendations:

- Rugby CSP to continue to monitor Environmental ASB through partnership meetings and the ASB dashboard.
- Rugby CSP to consider collating fly-tipping information reported to Rugby Borough Council for inclusion in the ASB dashboard and to allow a better understanding of the scale of Environmental ASB in the borough.

Recommendations Table

Recommendations for 2025/26 to 2028/29 are listed in the table below.

Section	Recommendation	Action Assigned to	Decision made at the Rugby Borough CSP Board on 4 th March 2025
Reducing Reoffending	Rugby CSP to retain “Reducing Reoffending” as a cross-cutting theme.	Rugby CSP	Adopt
	Warwickshire Youth Justice Service Teams to regularly use the reoffending tracker to help identify early issues in order to help improve reoffending performance and outcomes for individuals, liaising with CSP agencies where appropriate on a case-by-case basis.	YJS	Adopt
Drugs and Alcohol / Substance Misuse	Rugby CSP to rename the cross-cutting theme of ‘Drugs and Alcohol’ to ‘Substance Misuse’ and retain as a cross cutting theme.	Rugby CSP	Adopt
Cyber Crime	Rugby CSP to remove Cyber Crime as a cross-cutting theme but continue to monitor trends in this crime type.	Rugby CSP	Adopt
	Rugby CSP Board members to use their influence to encourage national activity in relation to the Online Safety Act.	Rugby CSP	Adopt
Serious Organised Crime	Rugby CSP to work collaboratively in specified areas of Rugby Town to restrict opportunities for SOC groups to gain access to premises in this area.	Rugby CSP	Adopt – larger area to be defined
ASB (Personal and Nuisance)	Rugby CSP to continue to monitor Personal ASB through partnership meetings and the ASB dashboard.	Rugby CSP	Adopt
	Rugby CSP to continue to monitor Nuisance ASB through partnership meetings and the ASB dashboard.	Rugby CSP	Adopt
Harmful practices	Harmful practices to be prioritised at county level and monitored through the Violence Against Women and Girls (VAWG) board.	Rugby CSP through VAWG board	Adopt
	Community Safety Partners to continue to identify vulnerable communities, where awareness and support services should be promoted.	Rugby CSP	Adopt

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Young people linked to knife related violent crime	Rugby CSP to retain this as a priority as “Young people involved in Serious Violence”, combined with the “exploitation of young people” and focus on preventing young people’s involvement in serious violence.	Rugby CSP	Adopt
Personal Robbery	Rugby CSP to remove Personal Robbery as a priority, but to continue to monitor trends via the Community Safety dashboard.	Rugby CSP	Adopt but to complete analysis of detail of robberies with a knife, is it used or just threatened.
Business Crime	Rugby CSP to retain Business Crime as a priority, with a focus on shoplifting and business burglary.	Rugby CSP	Adopt
	Rugby CSP to consider commissioning further analysis from the Community Safety Partnership analysts to look at the offending patterns of female offenders of shoplifting.	Rugby CSP	Adopt and could look at further analysis at other areas e.g. Make offs without payment
Exploitation of Young People	Rugby CSP to retain “Exploitation of young people” as a priority, combined with “Young people linked to knife related violence” and focus on preventing young people’s involvement in serious violence.	Rugby CSP	Adopt, also further analysis if possible into homeschooling if and when data is available
Domestic Abuse	Rugby CSP to retain Domestic Abuse as a priority, with a focus on repeat perpetrators and increasing reporting.	Rugby CSP	Adopt
Hate Crime	Rugby CSP to retain Hate Crime as a priority with a focus on all strands.	Rugby CSP	Adopt
Rape and Other Sexual Offences	Rugby CSP to coordinate prevention activity with the countywide RASO steering group that links into the VAWG board.	Rugby CSP	Adopt
Residential Dwelling Burglary	Rugby CSP to monitor this crime type and consider adopting it as a priority following the MoRiLE scoring sessions in 2026.	Rugby CSP	Adopt
Environmental ASB	Rugby CSP to continue to monitor Environmental ASB through partnership meetings and the ASB dashboard.	Rugby CSP	Adopt
	Rugby CSP to consider collating fly-tipping information reported to Rugby Borough Council for inclusion in the ASB dashboard and to allow a better understanding of the scale of Environmental ASB in the borough.	Rugby CSP	Adopt